## County Record Fall 2021



#### Dunklin County Courthouse Kennett, Missouri

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On the cover

#### **Dunklin County**

#### **Dennis Weiser**

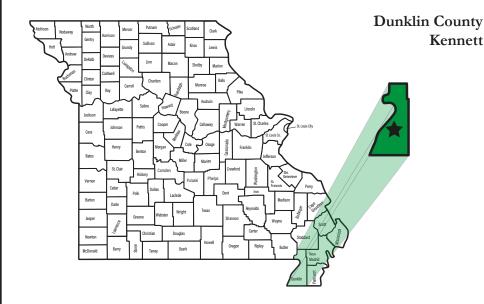
Missouri Courthouses: Building Memories on the Square

In 1847, Dunklin County built a hewnlog courthouse that served until it was destroyed by a fire set during the Civil War. The replacement courthouse, built in 1870, also burned after only a couple of years as the seat of justice. Twenty years would pass before another replacement courthouse would be built.

In 1892, the county decided to build a new courthouse. By the 1930s, however, that courthouse was in desperate condition and needed replacement. The tower's dome had settled several inches, and various parts of the building were in

danger of collapsing. In 1937, Dunklin County voters passed a bond issue for a new courthouse, and that appropriation was supplemented by a Work Projects Administration grant that covered two-thirds of the construction price. Construction began in 1937 and the building was completed in 1940.

An attractive map of Dunklin County, inlaid in the lobby's terrazzo floor, continues to draw the eye of visitors as they enter this courthouse.



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## County Record

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Steve Hobbs, Executive Director Cindy Wells, Finance and Operations Manager Grace Toebben, Executive Assistant Sean McGonigle, Risk Manager Bev Cunningham, Deputy Director Charles Harrison, Staff Associate Carah Bright, Member Relations Director David Owen, Communications Specialist

The Missouri Association of Counties, founded in 1972, is a nonprofit corporation and lobbying alliance of county elected and administrative officials who work to improve services for Missouri taxpayers. The board of directors meets on the third Wednesday of designated months in Jefferson City to promote passage of priority bills and monitor other legislation before the state General Assembly and the United States Congress. The Missouri County Record is produced four times annually by the association staff. Subscription rates for non-association members are \$15 per year prepaid. Rates for association members are included in membership service fees. All articles, photographs and graphics contained herein are the property of the association and may not be reproduced or published without permission. Advertising rates are available upon request.



Photo courtesy of Harrison Sweazea, Senate photographer

MAC Executive Director Steve Hobbs poses with Lieutenant Governor Mike Kehoe on the Missouri Senate Dias after being introduced as the new executive director of MAC by Sen. Jeanie Riddle, R-Mokane, during the 2021 Veto Session on Wednesday, Sept. 15 in Jefferson City.

## Hobbs is ready for his next challenge as MAC's new executive director

As first days go, Steve Hobbs had a memorable one.

After an early morning meeting with staff, the new executive director of the Missouri Association of Counties (MAC) headed to the Capitol, where the General Assembly had reconvened for its annual veto session, in order to be introduced in both chambers.

The one-day veto session is typically a chaotic, jampacked day, turning a once quiet Capitol into a bustling building filled, at times, with fervor and humility. The schedules in both chambers are packed with introductions, procedural inquiries and rallying calls to override bills that had been vetoed by the governor during the summer. The day serves as a small slice of what was seen in the session that just ended and what may come when the new one begins in the new year, as the session ground to a halt in the Senate chamber due to procedural issues.

Even though some lawmakers may have been upset the veto session accomplished little, it was an important day for Hobbs, who received a warm welcome in both chambers after being introduced as MAC's new executive director by Rep. Kent Haden, R-Mexico, on the House floor and Sen. Jeanie Riddle, R-Mokane, in the Senate chamber.

"It was important for MAC, because it makes a statement for us that we have friends over there and we want to be recognized for the organization we are and who we represent," Hobbs said. "It was a golden opportunity. I bet I gave out 30 business cards, and the reception was really good."

Hobbs is no stranger to the Napoleon Gray Marble that makes up the 104-year-old building. He walked those corridors several times as a member of the House of Representatives, serving his constituents in Audrain, Boone,

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Monroe and Callaway counties from 2005-2011 until term limits allowed him to consider moving into local government.

In 2010, Hobbs was elected as the presiding commissioner of Audrain County, taking office as soon as his term ended in the House. Being presiding commissioner of his native county allowed him to be closer to his family and continue his work on his family farm. For nearly a decade, he helped to manage Audrain county's budget, planned renovation projects for county buildings, and got to know other county-elected officials across the state and throughout the country through organizations like MAC and the National Association of Counties.

Serving in MAC, as well as the County Commissioners Association of Missouri, gave Hobbs the opportunity to continue his relationship with lawmakers as he provided input on legislation that would have an impact on county government or the offices of county-elected officials. He has made countless phone calls and plenty of trips to the Capitol over the years to meet with legislators to tell them his opinion – unvarnished if needed – of the bills they were sponsoring.

Never once did he feel intimidated or uncomfortable when he fought for counties and county-elected officials, and that won't change in his new



Photo courtesy of Harrison Sweazea, Senate photographer

Steve Hobbs, MAC's new executive director, poses with Sen. Jeanie Riddle, R-Mokane, during the 2021 Veto Session on Wednesday, Sept. 15 in Jefferson City. Sen. Riddle introduced Hobbs as the new executive director for MAC on the chamber floor.

position. But he knows he won't be awarded any special treatment when he makes his way back to the Capitol.

"I'm comfortable in the building and I'm comfortable with the people over there," he said. "But that is the last time that is going to happen, too, because later this year I'll register as a lobbyist, so I won't be allowed out on the Senate Dias, or on the House floor again, or in the side galleries.

"It was a good opportunity to get that done. From now on when I'm over there, it's on county business."

MAC has been at the forefront of county business since its inception

nearly 50 years ago and, in that time, there hasn't been a high turnover of executive directors coming through the office doors, with Hobbs becoming only the fifth person appointed to the position. Dick Burke, MAC's former executive director, retired Aug. 1 after 22 years at the helm of MAC and 35 years with the association as a whole. Hobbs knows it won't be an easy task following Burke, who had extensive knowledge of how the association worked.

"You can't fill those shoes, there's no way," Hobbs said. "I'll never have the institutional knowledge that Dick continued on page 6





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has, but we're blessed with great staff that does have that institutional knowledge. I will lean on the staff for that."

One thing that will be important moving into his first legislative session as MAC's new executive director will be the county government platform that is adopted every year at the association's annual conference.

This year, the General Assembly seemed to be favorable to counties and resolved a number of issues the members of MAC had adopted as their legislative priorities. Funding for road and bridge repair and maintenance will increase, as a 12.5-cent gas tax increase will be phased in over the next five years. Legislators closed the sales tax loophole by passing Wayfair legislation that will allow counties with a local use

tax in place to begin collecting revenue in 2023 on items purchased from vendors or marketplace facilitators that do not have a physical presence in the state and do more than \$100,000 worth of sales.

With these legislative priorities finally being addressed, along with a few others like an increase in the per parcel assessment maintenance program, getting the state to pay off the arrearages for the county jail reimbursement program and fully funding 'Raise the Age' legislation, MAC's executive committee began looking at ways to increase member engagement and help shape the association's legislative policies while strengthening its overall voice at all levels of government.

After hearing from staff, presidents of affiliate associations

#### MAC Steering Committees & 2021-2022 chairs

- Agriculture/Environment Committee (Debbi McGinnis, Polk County Collector, chair) shall be responsible for issues affecting agriculture and related industries, as well as planning, zoning, environmental protection, solid waste management, and soil and water conservation.
- Community/Economic Development Committee (Jared Kutz, Perry County Clerk, chair) shall be responsible for all matters pertaining to housing, community and economic development, and workforce development including the creation of affordable housing and housing options for different populations, residential, commercial, and industrial development, and building and housing codes.
- Intergovernmental Affairs/Finance/Tax Issues/Pensions Committee (Jim Platt, Bates County Collector/ Treasurer, chair) shall be responsible for issues affecting mandates, elections, open meetings, open records, retirement benefits, employment laws; issues affecting property taxes, sales and use taxes, other sources of revenue, investment laws, county budgeting and the offices of the county clerk, treasurer, assessor, collector, commissioner, recorder, and public administrator.
- IT/Telecommunications/Broadband Committee (*Tracy Graham, Audrain County Associate Commissioner, chair*) shall be responsible for all matters pertaining to telecommunications and technology policy, information technology development and implementation, information technology innovation, e-governance, and geo-spatial data collection and utilization.
- Policing/Justice/Mental Health Committee (Janet Thompson, Boone County Associate Commissioner, chair) shall be responsible for issues affecting the court system, jails, the prosecutorial system, probate, and the offices of the sheriff, prosecuting attorney, circuit clerk, and coroner. The Committee shall also be responsible for issues affecting aging, public health, mental health, alcohol and drug abuse, developmental disabilities, social services, human services, nursing homes and mental health facilities.
- Transportation Committee (Dave Hinson, Franklin County Associate Commissioner, chair) shall be responsible for issues affecting highways, airports, mass transit, and county building and grounds.

Committee duties – Within each program area of concern to county government, the steering committee is to aid the MAC Board of Directors in establishing Association policy on state and federal legislation and administrative matters. Each steering committee may make recommendations to the Legislative Committee on any official resolution referred to the committee. Policy steering committee members are expected to participate regularly in conference calls and meetings and stay informed of legislative and regulatory action relevant to the committee.

**Committee membership** – All steering committee members shall be elected or appointed county officials. Interested parties or stakeholders from other organizations can serve on steering committee as 'partners,' but cannot vote or make a motion. Steering committee members do not have to serve on the MAC Board of Directors, but the chairperson of each steering committee will need to be currently serving on the Board of Directors.

Term – The term of appointment shall be for one year, beginning Aug. 1 and ending July 31.

and the Board of Directors about how to move MAC forward and increase member engagement, the executive committee took a page from the National Association of Counties (NACo) and created steering committees for MAC.

"I'm so proud of the board's effort to pattern after NACo with these steering committees," Hobbs said. "They believe, and I believe whole-heartedly, that these steering committees are going to vet the resolutions before we get to conference and really put a fine focus on what we want to get accomplished in the General Assembly. I think that is going to be really helpful for our lobbying team to be able to have more refined goals that they want to accomplish.

"One county by themselves and one clerk going to lobby is powerful, but 1,400 elected officials all calling their legislators is a force to be reckoned with, and that's what I believe we can become. When we speak with one voice, we can be pretty loud. And we need to speak with one voice."

With the steering committees providing more opportunities for members to engage in their association, Hobbs has other ideas on how to improve MAC and the services it offers, starting with a redesign of its antiquated website.

"My vision for MAC is to be a resource for all of our members where they can find the information or

the services they need," Hobbs said. "I'm going to the Executive Director's meeting in October and that will be a golden opportunity to see what other states are doing with services so we can begin providing more options

for our members. I believe counties have never been under more stress and strain than what they've been over the last couple of years, whether it's cybersecurity, IT services, and elections, which we've heard horror stories about from other states.

"We have to be there for our members to provide them the tools to meet those things. That's my goal for MAC. Working together as a group, we are so much stronger and we need to be that resource for all our counties."



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## McGinnis earns highest recognition from national association

Nearly every year the National Association of County Collectors, Treasurers and Finance Officers (NACCTFO) hands out its prestigious Outstanding County Collector Award during its annual conference to one active member who serves as a leader in their state and operates their county office in a professional manner.

Each year, members of the association try to figure out who is receiving the award, as the association makes the event into a mystery — slowly going through the packet that was submitted and reading through letters of recommendation from colleagues that may even include a governor.

It's at that point Polk County Collector Debbi McGinnis knew that it was down to her and Andrew County Collector and current MAC Past President Phil Rogers.

"They read some excerpts from the governor's letter and I thought, 'Maybe my governor would do that for me," McGinnis said. "Then they gave another clue and that limited it to two people in the audience, me and Phil Rogers. Then they said, 'she,' and I knew it was me."

McGinnis became only the third county-elected official from Missouri to receive the award when she was presented the Outstanding County Collector Award in July by NACCTFO at its 2021 Annual Conference in Tampa Bay, Fla.

"I was ecstatic. It was quite the learning moment and one of honor, surprise and gratefulness," McGinnis said.

The first Missourian to receive the award was Boone County Collector Pat Lensmeyer, who was presented the award in 2012. In 2014, Jasper County Collector Steve Holt took the association's top honors when he



Polk County Collector Debbi McGinnis and MAC Board of Director member received the Outstanding County Collector Award from the National Association of County Collectors, Treasurers and Finance Officers during the association's annual conference in July in Tampa Bay, Fla.

received the award.

The award was first handed out in 1965 and has been given out annually ever since, except in the years 1987, 1994, 2013 and 2020.

In order to be considered for the award,

McGinnis said you have to be an active member of NACCTFO for two years with leadership, and the packet that is submitted on a nominee's behalf has to list accomplishments or upcoming trends that were established in the nominee's county office. The packet

also must include five references from people associated with NACCTFO and some that are not. Some references may also hold a higher elected office such as Missouri Gov. Mike Parson who is from Polk County and served as the county's sheriff for a number of years before making his way to the Governor's Office.

Over her 27 years as the Collector for Polk County, McGinnis has implemented several programs that helped streamline the way her office collected taxes.

"When phone payments came about, we were one of the first ones to try it," McGinnis said. "When you could pay online, we were again one of the first ones to try it."

When processing checks electronically began taking off, McGinnis became the first County Collector's Office in Missouri that began processing them by Jaguar.



"The scariest but most innovative thing my office has done is to process checks without them ever going to the bank physically," McGinnis said. "We started this process about 15 years ago and we were the first in the state to go with this program. Every day, we encrypt the checks and they're sent by email to the processor and the checks themselves stay in our office. That allowed us to capture payments electronically and post them without having to do it individually."

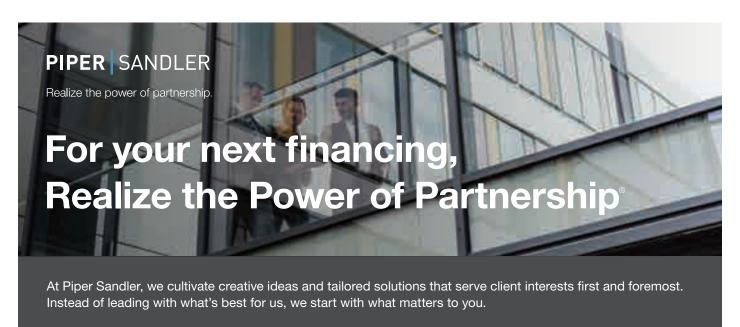
The implementation of this program helped McGinnis save time, especially when her office was threatened with losing staff due to budget cuts during the Great Recession.

"The process of doing mail during tax season typically took six hours a day and we got that down to an hour and a half every day," McGinnis said. "The impetus behind that is when the economy changed in 2008-2009 and I cut staff hours. If I had to let two people go, how would I be able to collect millions of dollars with half my staff?

"I feel I'm a regular person and if I could do it, any one could," McGinnis added.

McGinnis, who served as the MAC President in 2011 and was the president of NACCTFO in 2017, is honored to be recognized by her peers at the national level for her efforts in enhancing and streamlining programs within her county office.

"It's a national award that's presented to one tax collector per year, and I was very honored to receive it," McGinnis said.



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#### American Rescue Plan Act and local use tax guidance

#### By Travis A. Elliott MAC General Counsel

New legislation has been adopted this year that impacts local county government, making changes to the collection of the use tax adopted by the Missouri Legislature. In this article, I will

address how this new legislation affects county government, as well as give an update on the American Rescue Plan Act of 2021 and the funding



that counties have been provided.

#### Use Tax Law Update

This legislative session the General Assembly passed and the governor signed SB 153 relating to the collection of taxes from out of state sellers in response to the 2018 United States Supreme Court decision *South Dakota v. Wayfair.* In Missouri, generally speaking, a use tax is a tax that is imposed on purchases made from out-of-state sellers by in-state buyers and on certain intrabusiness transactions.

If a business has a physical presence within the state, the business collects sales tax on the sale which is then remitted to the state. However, in the past, if a business lacked the physical presence in the state in order to collect a sales tax, the consumer was supposed to self-report and remit a use tax. The burden of reporting and paying the use tax fell upon the consumer, and often times the use tax was not being paid on out-of-state purchases. The inability to effectively assess and collect use tax on out-of-state purchases led to states enacting legislation requiring businesses without a physical presence within the state to collect sales tax on out-of-state sales contrary to the law at that time.

The bill modifies the definition of engaging in business activities within the state to include vendors that had cumulative gross receipts of at least \$100,000 from the sale of tangible personal property for the purpose of storage, use, or consumption in the State of Missouri in the previous 12-month period. Vendors that satisfy this threshold requirement will be required to collect and remit the use tax provided under current law. Note that the provisions of the law relating to sales and use tax administration will become effective on Jan. 1, 2023.

Additionally, SB 153 modified the ballot language for a county to seek voter approval to impose a local use tax. Previously, the ballot language set forth in Section 144.757, RSMo. required the following ballot of submission:

"Shall the [County] impose a local use tax at the same rate as the local sales tax rate, currently [percent], provided that if the local sales tax rate is reduced or raised by voter approval, the local use tax rate shall also be reduced or raised by the same action? A use tax return shall not be required to be filed by persons whose purchases from out-of-state vendors do not in total exceed two thousand dollars in any calendar year."

Senate Bill 153 has revised the language for the ballot of submission to contain substantially the following language:

"Shall the [County] impose a local use tax at the same rate as the total local sales tax rate, provided that if the local sales tax rate is reduced or raised by voter approval, the local use tax rate shall also be reduced or raised by the same action?"

In addition, the new legislation provides that use tax may not be described as a new tax and must be advertised and promoted a certain way.

Of further note is that if a county



#### County local use tax notification

#### Notes for use

- The template notice is provided as a sample and should be reviewed and revised as appropriate prior to use and publication.
- For use by counties that have a currently adopted use tax prior to August 28, 2021.
- The notice must be published in the newspaper with the greatest circulation in the county, and must be printed in the newspaper at least once per week for two consecutive weeks.
- The notice must be published no later than the first week

- of November 2021. Thus, counties should be mindful of their local newspaper's publication schedule in planning to publish the notice.
- If the county has a website, the notice must also be placed on the website.
- Counties and municipalities may coordinate and collaborate with one another in publishing a use tax notice (if both a county and municipality have adopted a use tax) in order to minimize the cost of publishing notice to taxpayers.

#### **NOTICE REGARDING COUNTY USE TAX**

County, Missouri previously adopted a use tax, which is currently in effect. A use tax is the equivalent of a sales tax on purchases made from out-of-state vendors by in-state buyers and on certain taxable business transactions. The use tax rate for \_\_\_\_\_\_ County is currently \_\_\_\_ percent which is equal to the total local sales tax rate. Certain purchases from out-of-state vendors will become subject to an expansion of the use tax effective on January 1, 2023, as provided by state law.

If any local sales tax is repealed or the rate is reduced or raised by voter approval, the local use tax rate shall also be deemed to be repealed, reduced, or raised by the same action.

I, \_\_\_\_\_\_, County Clerk for \_\_\_\_\_ County, Missouri, do hereby certify that the foregoing is, to the best of my knowledge and belief, correct. Dated this \_\_\_\_\_\_ day of \_\_\_\_\_\_ 2021.

currently has an enacted use tax, then no later than the first week of November of 2021, the county must provide notice that certain purchases from out-of-state vendors will become subject to an expansion of the use tax as provided by state law. The notice must include the rates of the use tax as well as general information regarding the repeal of a local use tax. The notice must be published in the newspaper with the greatest circulation in the county and on any county website if the county has one. The notice must be published in the newspaper at least one time per week for two consecutive weeks. The model notice counties can use is found at the top of this page or can be downloaded from the MAC website at mocounties.com.

#### American Rescue Plan Act of 2021

On March 11, 2021, President Biden signed the American Rescue Plan Act of 2021 ("ARPA"), the \$1.9 trillion economic stimulus package. Of the total amount, \$350 billion is dedicated to state, county, and municipal

governments. Local governments are set to receive \$130.2 billon, split evenly between cities and counties.

Subtitle M of ARPA provides for Coronavirus State and Local Fiscal Recovery Funds. This subtitle allocated \$130.2 billion for local governments. Of that amount \$65.1 billion is for counties, \$45.6 billion for metropolitan cities, and \$19.5 billion for cities with fewer than 50,000 people. Subtitle M

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also included an additional \$10 billion to create a Capital Project Fund and an additional \$2 billion included for counties, to be used where "there is a negative revenue impact" from federal activities in a county.

Section M is separated into multiple sub-sections, Section 603 titled Coronavirus Local Fiscal Recovery Fund, is the subsection relating to the direct payment of funds to counties. The stated purpose of the allocated funds is to mitigate the fiscal effects stemming from the public health emergency with respect to COVID-19. Based on the text of ARPA, the allowed uses of funds under Section 603 include:

- Respond to the public health emergency caused by COVID-19 or the economic effects from COVID-19, including providing assistance to households, small businesses, and nonprofits as well as aid to affected industries such as tourism, travel, and hospitality.
- Provide premium pay to eligible workers who perform essential work or providing grants to eligible employers of eligible workers.
  - O Eligible workers are defined as "workers needed to maintain continuity of operations of essential critical infrastructure sectors" and additional sectors as designated by each "chief executive officer" of a county may designate as critical to protect the health and wellbeing of the residents.
- Cover the loss of revenue (compared with the most recent full fiscal year) due to COVID-19.
- Invest in water, sewer, or broadband infrastructure.

Now that most, if not all counties in Missouri have submitted their request and received the first tranche of funds, specific reporting requirements apply.

As we have discussed, we are anticipating issuance of a Final Rule from Treasury after the notice and comment period ended in July. We are encouraging counties to wait until the Final Rule is issued in order to begin the process of evaluating and making funding decisions for projects and expenses. Treasury is expected to release the Final Rule soon and certain provisions of the Interim Final Rule may be amended. We plan on reviewing the Final Rule once it becomes available

and providing a summary of the changes and impacts on counties.

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In the Winter 2021 issue of the Missouri County Record, Elliott will make counties aware of court rulings involving the Missouri Sunshine Law and sovereign immunity that has an impact on county government.

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#### **NACo Annual Conference 2021**

Several members of MAC and its Board of Directors traveled in July to Prince George's County, Maryland, just outside of Washington D.C. for the 2021 NACo Annual Conference.

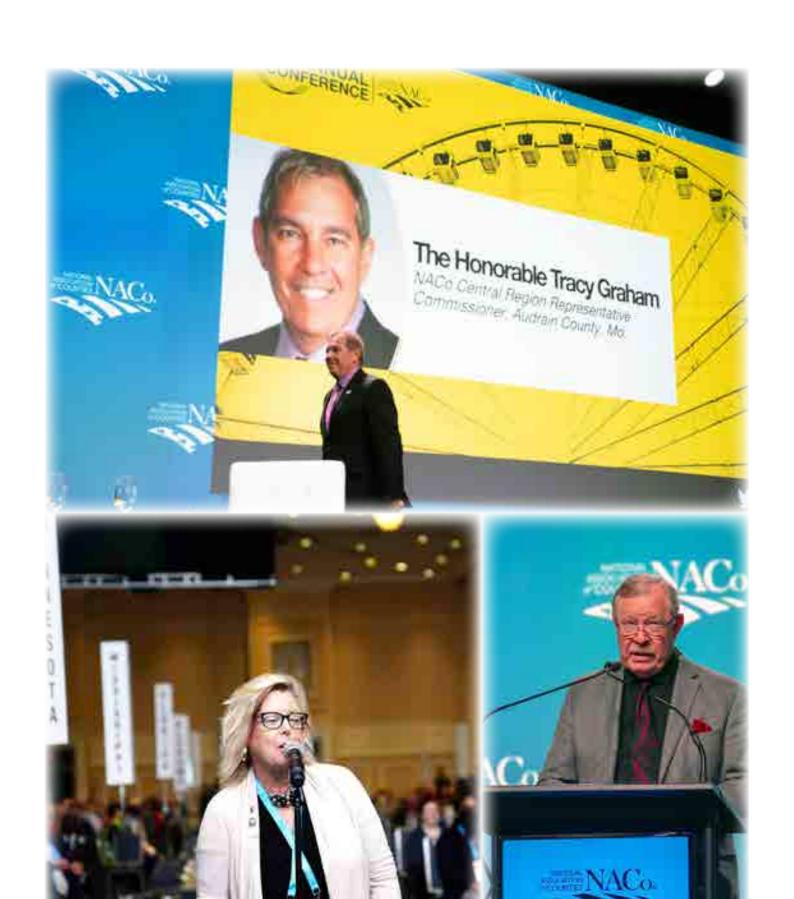












## 50th MACANNUAL CONFERENCE & EXPO

November 21-23, 2021 Margaritaville Lake Resort Osage Beach, Mo.

#### COME HELP US CELEBRATE FIFTY YEARS!

MAC's 50<sup>th</sup> Annual Conference will feature keynote speaker Captain Chad Fleming. Captain Fleming has been deployed overseas six times with the U.S. Army's elite 75th Ranger Regiment in support of both Operation Enduring Freedom and Operation Iraqi Freedom. He has been wounded in combat on three separate



occasions and has undergone 23 surgeries, one of which resulted in a transtibial amputation of his lower left leg. While most would assume this type of injury would conclude someone's service to their country, Captain Fleming has redeployed five times since his injuries, each time going right back into the fight. He is one of the few amputees who have been able to redeploy into combat.

After serving with distinction and receiving numerous awards and decorations, including the Meritorious Service Medal, two Bronze Star medals with valor, and three Purple Hearts, he retired from active duty and still serves our country in other capacities.

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Along with affiliate and committee meetings, we will be establishing the 2022 Missouri county government legislative priorities. Elections will also be held to fill vacancies on the MAC Board of Directors.

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| City State  | e Zip  | Phone |  |  |  |  |  |
| Cancel by Nov. 8 to receive refund or stop billing. All cancellations will be charged a \$25 processing fee.                |  |       |  |  |  |  |  |
| (X) County Officials' Early Registration <u>by</u> Nov. 8 = \$150 (payment must accompany registration)                     |  |       |  |  |  |  |  |
| (X) County Officials' Late or At-Site Registration <u>after</u> Nov. 8 = \$175  |  |       |  |  |  |  |  |
| (X) Spouse's Early Registration <u>by</u> Nov. 8 = \$80 (payment must accompany registration)  Spouse's Name (If attending) |  |       |  |  |  |  |  |
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#### Payment Must Accompany Registration

For hotel accommodations call, Margaritaville Lake Resort, Osage Beach, Mo. at 800-826-8272 or 573-348-3131. You can also book online at www.margaritavilleresortlakeoftheozarks.com (Code MACR). Reservation requests must be received no later than Nov. 5 to guarantee accommodations. However, reservations may be accepted and confirmed up to the opening day of the conference (providing accommodations are still available), but the group rate is not guaranteed. The group rate is \$100, plus 3% lodging tax. If your county is tax-exempt, please provide a letter indicating your status upon check in.



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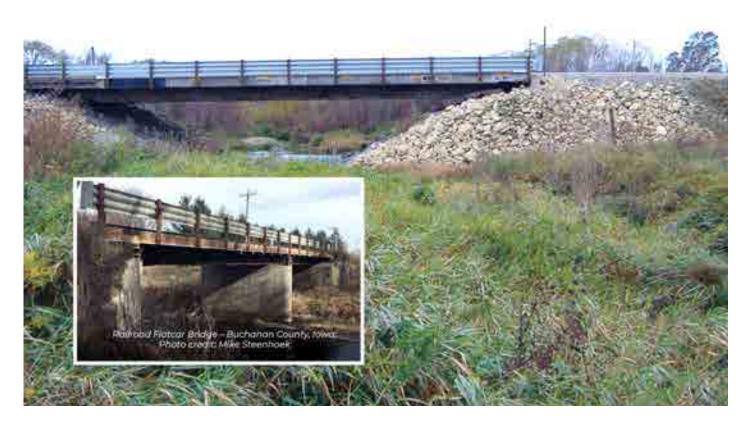
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## Rural bridges: Both spending and saving our way out of the problem

#### By Mike Steenhoek

Executive Director,
Soy Transportation Coalition

Rural roads and bridges serve as the initial link in the overall supply chain – allowing the soybeans and grain produced on Missouri farms to be eventually consumed by both domestic and international customers.

Of the bridges in the state classified as deficient and, in many cases, subject to closures or restricted access, a significant percentage are located in rural areas.

Unfortunately, the region of the country in which bridge conditions are most severe – rural areas – also happen to be the region in which available funding to improve these conditions is stagnant or on the decline.

The concern remains that if this starting line for farmers is not well-maintained, soybeans and grain will not effectively reach the finish line in delivering to customers.

Given the significance of this need and the limited resources to address it, a potential response by bridge owners is to simply close or restrict access to existing bridges or hope federal, state, or local government will be willing and able to supply the necessary revenue.

While pursuing increased investment is appropriate and closing or placing restrictions on certain rural bridges may be prudent, increased energy and attention must be devoted to addressing the cost side of the equation and making existing tax dollars stretch further.

In the effort to promote more cost-effective approaches to replacing and repairing rural bridges without compromising safety, the Soy Transportation Coalition (STC) released the report, "The Top 20 Innovations for Rural Bridge Replacement and Repair." The report features the following continued on page 22





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#### continued from page 20

10 rural bridge replacement and 10 rural bridge repair innovations:

#### **Bridge Replacement Innovations**

- · Railroad Flat Car Bridges
- Geosynthetic Reinforced Soil Integrated Bridge System (GRS-IBS)
- Vibratory H-Piling Drivers
- Buried Soil Structures
- All Steel Piers
- Galvanized H-Piling
- Press Brake Tub Girders
- Galvanized Steel Beams
- Prestressed Precast Double Tees
- Precast Inverted Tee Slab Span Bridges

#### **Bridge Repair Innovations**

- Piling Encasements
- Concrete Pier Piling Repairs
- Driving Piling through Decks
- Epoxy Deck Injections
- Deck Overlays with Type O Concrete and Plasticizers
- · Deck Patching
- Thin Polymer Concrete Overlays
- Penetrating Concrete Sealers
- Spot Cleaning Painting Steel Beams

Concrete Overlay on Adjacent Box Beams Established in 2007, the Soy Transportation Coalition is comprised of the Missouri Soybean Merchandising Council, 12 other state soybean boards, the American Soybean Association and the United Soybean Board. The goal of the organization is to position the soybean industry to benefit from a transportation system that delivers cost effective, reliable and competitive service.

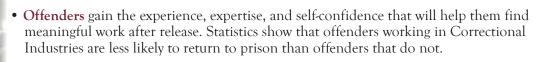
Many of the innovative concepts featured in the report can result in a 50 percent or greater cost savings for rural Missouri counties. This can easily result in replacing a bridge for \$100,000 to \$150,000 compared to the prevailing method

continued on page 24



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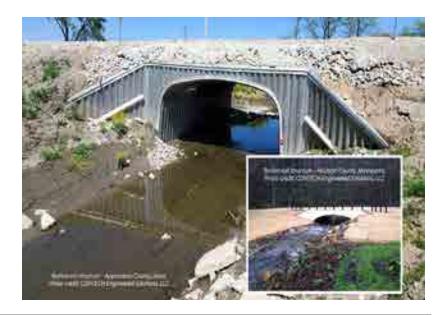
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#### continued from page 22

of \$250,000 to \$500,000. Farmers understand with their own operations that simply spending our way out of a problem will rarely be successful. It is also necessary to save our way out of a problem. This approach that works so well on the farm also applies to maintaining and improving our infrastructure.

In order to select the featured innovative concepts, the STC assembled a group of 13 bridge engineers and experts from the 13 states that comprise the organization. Three engineers served as principal analysts for the project with the remaining 10 engineers or experts serving as advisory committee members. Derin Campbell, continued from page 26



#### Bridge condition rankings for leading Midwest Ag-producing states: # of structurally deficient bridges

Out of the 24,538 bridges in the state of Missouri, 2,190 (8.9%) are rated as "structurally deficient" – the fifth highest number in the country. Many of these deficient bridges are located in rural parts of the state where resources are the most limited.

A structurally deficient bridge does not mean that the bridge is unsafe or in danger of collapse. The designation refers to those bridges that have one or more components that require repair. The Federal Highway Administration bridge ratings are on a scale of 0 to 9 with 9 being "excellent" and zero being "failed." A bridge is rated in good condition if the deck (riding surface), superstructure (supports immediately below the deck), and the substructure (foundation and supporting piling and posts) are rated in a condition of 7 to 9. If any of the three main bridge elements are rated 5 or 6, a bridge is rated as fair condition. A structurally deficient (or poor) designation is assigned to a bridge with a deck, superstructure, or substructure rated in a condition of 4 or less.

Source: American Road and Transportation Builders Association

| State        | # of Bridges | # of Structurally<br>Deficient Bridges | State Ranking (out of 50) |
|--------------|--------------|--|---------------------------|
| Iowa         | 23,982       | 4,571                                  | 1                         |
| Illinois     | 26,848       | 2,374                                  | 3                         |
| Missouri     | 24,538       | 2,190                                  | 5                         |
| Mississippi  | 16,878       | 1,386                                  | 11                        |
| Ohio         | 27,072       | 1,377                                  | 12                        |
| Kansas       | 24,948       | 1,321                                  | 13                        |
| Nebraska     | 15,348       | 1,302                                  | 14                        |
| Michigan     | 11,271       | 1,219                                  | 15                        |
| Indiana      | 19,327       | 1,111                                  | 16                        |
| South Dakota | 5,880        | 1,038                                  | 17                        |
| Kentucky     | 14,422       | 1,033                                  | 18                        |
| Wisconsin    | 14,271       | 979                                    | 19                        |
| Tennessee    | 20,235       | 881                                    | 20                        |
| Arkansas     | 12,946       | 663                                    | 23                        |
| Minnesota    | 13,471       | 661                                    | 24                        |
| North Dakota | 4,312        | 444                                    | 30                        |

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#### continued from page 24

P.E. (former County Engineer, Boone County, Missouri; Project Manager – Allstate Consultants, LLC) served as the representative from Missouri for the project.

The innovative concepts for bridge replacement and repair featured in the project are not an exhaustive and comprehensive catalog. Numerous other innovative concepts exist and are worthy of being explored. The goal of the principal analysts and advisory committee members was to highlight a relatable number of innovative concepts that:

- 1. Will provide initial or lifecycle cost savings;
- 2. Have been validated by a credible engineering entity or organization and;
- 3. Are accessible in a large section of rural America.

The featured bridge replacement and repair concepts reflect the broad consensus of the principal analysts and advisory committee members. Readers should not assume the bridge replacement and repair concepts featured in the above lists are in complete alignment with the lists of each individual principal analyst or advisory committee member.

A document highlighting the innovate bridge replacement and repair concepts, expected costs and time savings, and links to validating research can be accessed at **www.soytransportation.org**.

"Many of these innovative concepts have been implemented in certain areas of the country," said Brian Keierleber, Engineer for Buchanan County, Iowa, and former President of the National Association of County Engineers. "However, one of the things I've learned is that just because a good idea is being practiced in one area, it does not mean it will be practiced in another area.

"I am excited that this project has the potential to increase awareness throughout rural America of many of these innovative approaches to replace and repair rural bridges. We need to be open to opportunities to get more bang for the taxpayer dollar."





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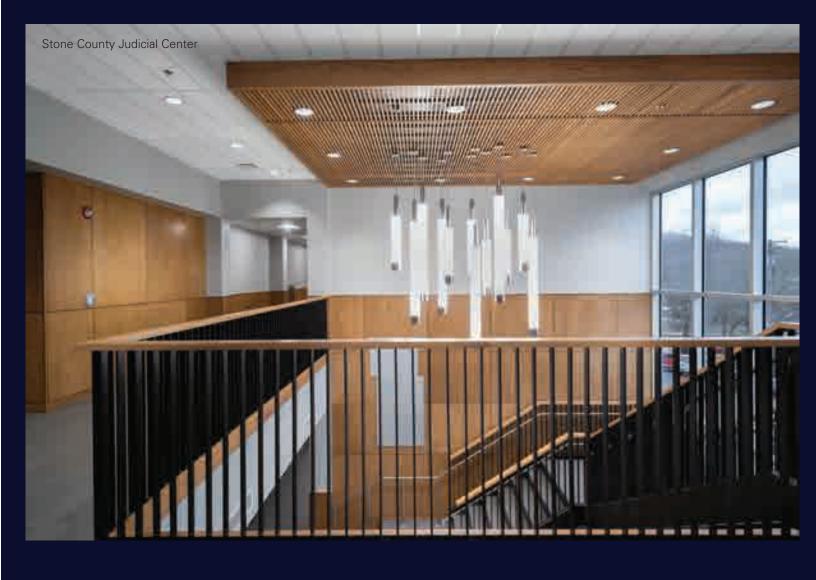
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#### Missouri finally pays off county arrearages

With the first quarter payment of the new fiscal year being sent out in July, Missouri has finally paid off the arrearages owed to counties for the county jail reimbursement program after once being more than \$30 million behind.

Missouri ended Fiscal Year 2021 owing counties across the state nearly \$10 million for bill of cost claims submitted to the Missouri Department of Corrections (DOC). The General Assembly appropriated \$58 million that included additional funding to help pay off arrearages on claims made in FY 2021, as well as still have enough to meet the needs of the program for this fiscal year. The DOC released first quarter payments in July when the new fiscal year began and finally erased the debit the state owed counties for more than three years.

Missouri reimburses county jails for detaining state prisoners for the days they spend in county jails while their court cases are processed. If convicted to serve time in the DOC, Missouri counties are reimbursed for detaining the inmate before being transferred to the custody of the DOC. The \$58 million appropriated for the program also includes any claims made for transportation and extradition.

The DOC announced it had paid off all arrearages on claims made before June 30, 2021 in an August letter to the General Assembly.

The board rate for jail reimbursement in FY 2022 is still \$22.58 per day, per inmate.

MAC will continue to monitor the program on a periodic basis to ensure the state does not get behind on arrearages in the future.

| County            | Total FY 2021<br>arrearage as<br>of June 30, | Arrearage<br>after FY 2022<br>first quarter | County           | Total FY 2021<br>arrearage as<br>of June 30, | Arrearage<br>after FY 2022<br>first quarter |
|-------------------|--|---|------------------|--|---|
|                   | 2021   | payment                                     |                  | 2021   | payment                                     |
| Adair             | \$189,732                                    | \$0   | Livingston       | \$61,471                                     | \$0   |
| Andrew            | \$0  | \$0   | Macon            | \$40,923                                     | \$0   |
| Atchison          | \$310  | \$0   | Madison          | \$9,191                                      | \$0   |
| Audrain           | \$63,309                                     | \$0   | Maries           | \$0  | \$0   |
| Barry             | \$18,766                                     | \$0   | Marion           | \$15,068                                     | \$0   |
| Barton            | \$13,787                                     | \$0   | McDonald         | \$56,997                                     | \$0   |
| Bates             | \$43,780                                     | \$0   | Mercer           | \$40,442                                     | \$0   |
| Benton            | \$43,577                                     | \$0   | Miller           | \$77,576                                     | \$0   |
| Bollinger         | \$0  | \$0   | Mississippi      | \$45,633                                     | \$0   |
| Boone             | \$329,374                                    | \$0   | Moniteau         | \$12,071                                     | \$0   |
| Buchanan          | \$77,314                                     | \$0   | Monroe           | \$0  | \$0   |
| Butler            | \$252,176                                    | \$0   | Montgomery       | \$15,050                                     | \$0   |
| Caldwell          | \$0  | \$0   | Morgan           | \$99,642                                     | \$0   |
| Callaway          | \$97,502                                     | \$0   | New Madrid       | \$81,402                                     | \$0   |
| Camden            | \$30,448                                     | \$0   | Newton           | \$113,496                                    | \$0   |
| Cape Girardeau    | \$263,048                                    | \$0   | Nodaway          | \$9,387                                      | \$0   |
| Carroll           | \$4,997                                      | \$0   | Oregon           | \$0  | \$0<br>\$0                                  |
| Carter            | \$35,330                                     | \$0   | Osage            | \$336  | \$0   |
| Cass              | \$158,935                                    | \$0   | Ozark            | \$0  | \$0<br>\$0                                  |
| Cedar             | \$8,708                                      | \$0   | Pemiscot         | \$23,189                                     | \$0<br>\$0                                  |
| Chariton          | \$6,257                                      | \$0   | Perry            | \$43,944                                     | \$0<br>\$0                                  |
| Christian         | \$311,727                                    | \$0   | Pettis<br>Phelps | \$289,854<br>\$361,626                       | \$0<br>\$0                                  |
| City of St. Louis |  | \$0   | Pike             | \$28,397                                     | \$0   |
| Clark             | \$0  | \$0   | Platte           | \$20,397                                     | \$0<br>\$0                                  |
| Clay              | \$166,768                                    | \$0   | Polk             | \$0  | \$0   |
| Clinton           | \$0  | \$0   | Pulaski          | \$118,641                                    | \$0   |
| Cole              | \$49,822                                     | \$0   | Putnam           | \$0  | \$0   |
| Cooper            | \$26,510                                     | \$0   | Ralls            | \$26,849                                     | \$0   |
| Crawford          | \$0  | \$0   | Randolph         | \$30,252                                     | \$0   |
| Dade              | \$10,681                                     | \$0<br>\$0                                  | Ray              | \$163,504                                    | \$0   |
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| Dunklin           | \$114,478                                    | \$0   | Scotland         | \$0  | \$0   |
| Franklin          | \$60,089                                     | \$0   | Scott            | \$138,129                                    | \$0   |
| Gasconade         | \$994  | \$0   | Shannon          | \$0  | \$0   |
| Gentry            | \$4,001                                      | \$0   | Shelby           | \$0  | \$0   |
| Greene            | \$844,046                                    | \$0   | St. Charles      | \$242,323                                    | \$0   |
| Grundy            | \$14,211                                     | \$0   | St. Clair        | \$43,939                                     | \$0   |
| Harrison          | \$0  | \$0   | St. Francois     | \$224,674                                    | \$0   |
| Henry             | \$436,130                                    | \$0   | St. Louis County | " ,  | \$0   |
| Hickory           | \$32,259                                     | \$0   | Ste. Genevieve   | \$16,885                                     | \$0   |
| Holt              | \$0  | \$0   | Stoddard         | \$105,687                                    | \$0   |
| Howard            | \$4,181                                      | \$0   | Stone            | \$14,462                                     | \$0   |
| Howell            | \$79,685                                     | \$0   | Sullivan         | \$0  | \$0   |
| Iron              | \$0  | \$0   | Taney            | \$101,012                                    | \$0   |
| Jackson           | \$129,745                                    | \$0   | Texas<br>Vernon  | \$89,433                                     | \$0<br>\$0                                  |
| Jasper            | \$372,556                                    | \$0   | Warren           | \$0<br>\$16,391                              | \$0<br>\$0                                  |
| Jefferson         | \$327,725                                    | \$0   | Washington       |  | \$0   |
| Johnson           | \$42,014                                     | \$0   | Wayne            | \$64,521<br>\$49,774                         | \$0   |
| Knox              | \$2,545                                      | \$0   | Webster          | \$49,774                                     | \$0<br>\$0                                  |
| Laclede           | \$57,295                                     | \$0   | Worth            | \$97,393                                     | \$0<br>\$0                                  |
| Lafayette         | \$78,174                                     | \$0   | Wright           | \$68,253                                     | \$0   |
| Lawrence          | \$134,091                                    | \$0   | W11811t          | ψ00,2 <i>33</i>                              | φ0  |
| Lewis             | \$0  | \$0   |                  |  |   |
| Lincoln           | \$0  | \$0   |                  |  |   |
| Linn              | \$0  | \$0   | Total            | \$9,766,319                                  | \$0   |



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## Officers from Franklin County earn Missouri Medal of Valor

Sergeant Jason Weggemann and Deputy Sheriff Ronald Burgess from the Franklin County Sheriff's Office showed courage in the line of duty and were presented with the Missouri Medal of Valor at a presentation in August in Jefferson City.

The pair of law enforcement officers were among the 10 public safety officers to receive the state's highest award for their role in exhibiting exceptional courage, extraordinary decisiveness and presence of mind, and unusual swiftness of action, regardless of his or her personal safety, in the attempt to save or protect human life.

Weggemann and Burgess earned the award for their actions on March 21, 2020, when Weggemann was conducting traffic enforcement on I-44 in the Villa Ridge area. At about 9:30 p.m., he attempted to stop a vehicle driving in excess of 90 miles an hour. The driver ignored Weggemann's lights and sirens and refused to pull over.

Burgess quickly joined the pursuit. Ahead of the pursuit, another deputy sheriff deployed spike strips, which disabled the fleeing vehicle. The fleeing motorist then abruptly pulled into a gas station that was open for business.

Deputies moved to block the vehicle from attempting to exit. Immediately upon stopping, the driver exited his vehicle and fired a handgun multiple times at Burgess, whose patrol car had yet to come to a complete stop. As Burgess took cover behind his dashboard, the gunman began firing at Weggemann.

With deputies under fire and customers and gas station employees endangered, Weggemann and Burgess were forced to return fire. Each officer was seriously wounded after being shot by the



Photo courtesy of the Governor's Office

Sergeant Jason Weggemann (left) and Deputy Sheriff Ronald Burgess (right) from the Franklin County Sheriff's Office were presented with the Missouri Medal of Valor by Governor Mike Parson during the Missouri Public Safety Medals ceremony in August in Jefferson City.

gunman but, despite their wounds, they were able to shoot the gunman and end

the tremendous threat to everyone at the scene.



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